Minutes of Meeting National Logistics Cluster, 30 April 2020
Indonesia

LOCATION
Zoom – online
https://zoom.us/j/3259206096?pwd=QW9ZYlVUb2IxWm1EVHUzYzY0b1NDZz09

DAY/DATE
Thursday, 30 April 2020

MEETING FACILITATOR
Ikhsanuddin (World Food Programme)

PARTICIPANTS
Attached

ACTION POINTS
− Establish a Whatsapp Group (WAG) as a coordination channel between ministries/institutions related to PPEs and medical equipment.
− Crisis Center (PKK) to establish a helpdesk for administrative troubleshooting on the provision of PPE.
− Ms. Maria (WHO) to ensure WHO standardization of PPE for COVID-19. Also, to coordinate further with PKK and the Directorate of Pharmacy and Medical Equipment, Ministry of Health (MoH).
− Mr. Ibnu suggests discussing logistics issues in the next meeting.

ISSUES TO CONSIDER
1. dr. Gregorius – What is the procedure to donate PPEs to Puskesmas or Health Facility?
2. dr. Jack – Discussion on PPEs should not only focus on coverall, but also N-95 masks. Is the 5-million-PPE commitment reserved only for coveralls? level 1 PPEs demand is also coming from other health facilities (non-referral hospitals). This should be taken into consideration. Retail price should also be monitored and controlled. In some cases health facilities are forced to purchase overpriced PPEs to fulfill the demand. MoH is expected to issue a regulation to ensure the market price are controlled.
3. Ms. Maria – consider establishing a tracking or reporting system on PPE distribution and storage. WFP is expected to support.
4. Ms. Tuti (Ministry of Industry / MoI) – PKK to inform and share with MoI on PPEs standardization. MoI requested to be informed on the next procurement plans especially on goggles. Some local suppliers have the capacity to produce it.
5. Mr. Yudha (supplier) – What is the definition of premium category? If a product did not pass pathogen test (for example), would it be categorized as PPE level 2? The current PPEs standard used the Ebola virus pandemic references, which is obviously different from COVID-19.
6. Bandung Institute of Technology (ITB) – has developed medical equipments
such as PCR ventilator, and various sterilizer for masks, hospital chamber, PPEs, etc. Support from MoH is needed, especially technical support to obtain the necessary licenses for mass production.

7. Mr. Fauzi (MoH) – the establishment of helpdesk in PKK can facilitate coordination and help suppliers to quickly resolve administrative issues. Mr. Musawir (PT POS Indonesia) – consider to establish storages at sub-national level, currently storages are concentrated in Jakarta. Data from www.stopcovid.id can be used as a reference.

AGENDA

Opening: Coordinating Ministry for Human Development & Culture (Mr. Nelwan Harahap, Assistant Deputy for Post-Disaster Management)

Update: the National Logistics Cluster (NLC) contributions to support the COVID-19 response:
   a. Update from BNPB logistics operation (BNPB Network Optimization Directorate)
   b. Import clearance (ALFI) & sharing challenges on import clearance processes for medical equipment (PCR & Reagent)
   c. Impact on transport restrictions (land, air, sea).

Discussions: Collaboration of humanitarian actors in filling the PPE demands gap
   a. Procedures and mechanism to obtain production license for local PPE suppliers (MoH and MoI)
   b. Introduction of information system/www.stopcovid.id (dr. Gregorius)
   c. Capacity of national suppliers and its challenges (ASPAKI and suppliers Representative)
1a. Opening – Coordinating Ministry for Human Development & Culture (CMHDC)

Emphasize the challenges in obtaining PPEs and other medical equipment which is in high demand globally. Nevertheless, the spirit of collaboration from all parties hopefully can solve this ongoing issue. MoH and BNPB are expected to bridge the PPEs demand and supply/resources available in the country. There are opportunities to develop and utilize the existing capacity of local suppliers and businesses, including SMEs, to support COVID-19 response. This is aligned with BNPB’s principle that ‘disaster management is everyone’s efforts’. Hence this collaborative, coordination meeting is expected to provide solutions to effectively support the COVID-19 Task Force in Indonesia.

1b. Update and Concerns re PPEs

BNPB (Mr. Ibnu Azur – Director of Network Optimization for Logistics & Equipment)
- Head of Crisis Center (PKK) MoH is officially appointed by the Head of Task Force as the person in charge for COVID-19 medical procurement, including PPE and medical equipment. (Pejabat Pembuat Komitmen).
- BNPB is in charge of PPEs and other medical stock distributions;
- BNPB receives PPEs donation from international and national organisations, communities, and the private sector. The donations are forwarded to MoH (PKK);
- The Bersatu Melawan Covid-19 (united against COVID-19) app, managed by the Task Force, compiles data from referral hospitals as well as PPEs stocks in the country. The access however, is yet to available for public (https://data.covid19.go.id/user/login)
- The access to distribution report of PPEs is not available;
- Another concern is that COVID-19 test (PCR) requires storage with room temperature-controlled.

Ministry of Health (dr. Budi Sylvana – Head of Crisis Center)
- PKK has estimated demand of PPEs based on WHO tools. Based on the calculation, Indonesia needs approx. 5 million sets of PPEs (medical grade) up to June 2020. To date, PKK has distributed total 1.6 million sets of PPEs to 34 provinces;
- The distribution progress is reported to BNPB and recorded in the Task Force information system. Data reported includes total PPEs received and total delivered;
- Many PPEs donated to MoH are locally produced. PKK decided to not distribute some of the PPEs which are not qualified to have medical grade. Safety and security of medical workers are the main concern in this decision;
- From the total of 5 million PPEs needed, up to now only 1.6 million pcs have been procured. The supplier is having challenges to complete the remaining 3.4 million. On Thursday, 30 April, MoH will have a meeting with BNPB Secretary General to discuss on further solution;
Some local suppliers can produce standard medical grade PPEs. PKK will issue Purchase Orders (PO) for these suppliers to meet the gaps in the PPEs demand;

One of the referral hospitals in Jakarta (Persahabatan Hospital) received donation of non-medical grade PPEs and these PPEs are not being utilized for safety concerns;

The production cannot keep up with the increasing demand in the field. It is estimated that the highest peak of demands for PPE is around April to June 2020. PKK has a quite reliable tool to estimate potential PPE demands;

For other health workers such as officials in quarantine facility, ambulance personnel, and non-referral hospital/health facilities workers, PKK will provide 2nd grade PPEs. Local suppliers and businesses are encouraged to also support in providing the supplies.

In accordance with the direction of the Head of Task Force, 5 million PPEs will be prioritised to the frontline medical workers with frequent and direct contact with COVID-19-positive patients.

**ASPAKI (Indonesian Medical Devices Manufactures Association)**

- The association has a team dedicated to deal with COVID-19 response in the country; Total production of medical masks reached up to 200 million per month and medical grade PPEs reached up to 300 thousand per month. The number is still far from the total demand estimated by PKK and BNPB. However, note that not all PPE suppliers in Indonesia are member of our association;
- From February to date, some suppliers have obtained the licenses required to produce PPEs. PPEs produced by ASPAKI complies with the MoH standard, however the number of companies with licenses are still relatively low.
- There are only 26 medical masks suppliers certified by MoH;
- Challenges:
  - Masks and PPEs raw materials – difficult to obtain and very expensive (considering the global demand). The procurement of the raw materials needs to be facilitated by the government through G2G bilateral coordination in order to accelerate the process;
  - PPEs Standard – the MoH has issued the guidelines, however, it is suggested to conduct testing process
  - Import – China has issued a new policy on export. International suppliers are obliged to meet standard export requirement. Currently Indonesia has no reference on the standard medical equipment exports. ASPAKI and MoH are recommended to formulate the technical details of standard export to meet the new export policy.
  - Government E-Catalog – the list of prices in the catalogue has not been adjusted or updated to reflect the current pandemic. New adjustment process on prices has not been conducted by the National Public Procurement Agency or Lembaga Kebijakan Pengadaan Barang dan Jasa Pemerintah (KKLP). The Presidential Regulation no. 16/208 and LKPP regulation 13/2018 allows public health facilities to procure goods and services outside the E-catalog during emergency response. However, public hospitals at sub-national level are reluctant to procure equipments.
outside the government-established E-catalog. The MoH is then expected to issue special regulation related to procurement to support the sub-national government in streamlining their procurement process during the COVID-19 response.

e. Large Scale Social Confinement (PSBB) – manufacturers producing the raw material packaging is not considered as ‘essential business’, therefore they need to stop the operations during PSBB. This disrupts the production of material. The MoI and MoH are encouraged to provide solutions to this situation.
f. Another options to fill the PPEs demand gap: (i) import; and (ii) collaborate with textile SMEs (and its association, API).

Mr. Chandra, Indonesian Textile Association (API)
- Licensing process has been facilitated by MoH;
- API has been invited by MoH to participate in PPE procurement process and hopefully this process will drive the national production;
- Currently we can only have two weeks of effective production considering Eid holiday. A significant number of suppliers are also in the brink of stopping their day to day operations due to cashflow issues. Hence, it is hoped that the MoH procurement process can be finalized aptly prior to the holiday.

Responses:
Ms. Tuti – MoI (Secretary of IFKT Directorate General)
- On the Large Scale Social Confinement (PSBB) regulations, the MoI circular letter no. 8 has been issued; industries that are expected to keep operating during this time are obliged to report and will be monitored by the provincial/district government, to ensure the compliance of COVID-19 health and safety protocol;
- Raw materials – in a bilateral meeting with the President, the MoI updated on importation process of raw materials from China. Restriction on trade remains in place to protect the national industry. Referring to the suggestion on G2G agreement on raw materials import, a regulation is now prepared by the President’s office;
- PPEs product quality tests – a lot of manufacturers have conducted series of tests in order to obtain required permits. According to Product Certification Agency (Balai Besar Bahan dan Barang Teknik), MoI reports that, quite some numbers of suppliers have passed the quality check/test for PPEs materials;
- Standardization of Import – referring to the suggestion on this issue, the MoI will facilitate for the finalization of the draft guideline.

Ms. Elis Masitoh – MoI (Textile Director of IFKT Directorate General)
Mol supports company/producers outside ASPAKI to diversify their products, not only produce textile but also PPE;

The production of PPEs in the country comply with WHO Standard (published on 6 March 2020), which requires many types of mandatory product testing. Majority of local producers have met the minimum testing standard (to produce level 1 PPE). Nearly 1,8 mil PPEs produced by local producers have met the level 1 PPE standard requirement. Some companies even have capacity to meet the highest product quality requirement (level 3);

Demand from other countries are quite high, if there is a surplus in national production, exports may be a possibility;

Internal Mol (BBT) can conduct product testing for all quality level, except for blood synthetic testing which is now tested by API (facilitated by Mol) in New York in order to meet the US standard of PPE exports. However, priority is still reserved for purchase by the Government of Indonesia.

Mr. Lupi Trilaksono (MoH, Pharmacy and Medical Equipment Directorate)
- Many local producers have already met the PPE standard. Permits to be granted only after the product passes the quality test, and only if it passes the standard for medical equipments (for coveralls).
- Both MoH and the COVID-19 Task Force have issued standard and technical guidelines for PPEs;
- Currently, we need PPEs which is able to protect against droplet or aerosol the most. For this type of product, the product quality tests (ISO 6603/6604) can only be conducted abroad and requires a long process, hence the New York testing series; in partnership with MoH and Mol.

Mr. Budi Sylvana (MoH, PPK)
- PPEs currently procured by MoH are produced by local producers using imported raw materials;
- Some manufacturers utilise local raw materials which passed the test in BBT but their products quality are still in level 2, so it still cannot be used by those with direct contact with COVID-19 patients);
- MoH is required by the Task Force to provide medical grade PPEs for health workers;
- MoH estimates the PPE demand to peak in April-June, and will start to decline after June. MoH supports local producers to produce PPE immediately to meet the demand within these 3 months;
- MoH has been receiving proposals from local manufacturers and will try to procure from these producers.

2. Updates on Logistics Service

Mr. Iman Gandi, Indonesian Logistics and Forwarder Association (ALFI)
- Sufficient policy, license, and necessary administration are set by Dir. General of Customs & Excise for PCR and reagents which have begun to enter Indonesia;
- Challenging operating mechanism at the airport: each incoming plane has its own agents who has a contract with the warehouse operator (10 operators in Soekarno-Hatta), so incoming goods coming
on different planes are stored in different warehouses. Moreover, some of these warehouses have no rush handling nor temperature-sensitive facility, although some goods do require this, i.e. reagents. BNPB had a coordination meeting with Soekarno-Hatta Airport operators and customs offices to address this problem;

- For international purchase, governments are strongly encouraged to communicate shipping arrival schedule to logistics operators so necessary preparation can be put in place.

Mr. Musawir M. Abduh, PT. Pos Indonesia
- PT. Pos has established communications with 36 local producers, but no shipments from these companies have been made yet;
- Several warehouses have been set up throughout Indonesia (no temperature control facilities).

3. Information System – STOPCOVID.id

dr. Gregory Bimantoro, Chairman of the Indonesian Healthtech Association (STOPCOVID.id/ProSehat.com Movement)
- The Healthtech Association has been collaborating with health facilities in March. One of the initiatives is establishing master data and maps on PPE demands which is accessible for public – at stopcovid.id, in partnership with SOEs and private sectors;
- Government health facilities are included as well as partners. The association has the contact information of all partners.

Postscript:
- 5 million PPE (medical grade) are reserved for: (i) medical workers, (ii) lab staff, (iii) patients, (iv) janitors, (v) inpatients, (vi) outpatients, (vii) laboratories, (viii) epidemiology investigators, (ix) workers in quarantine facilities, and (x) COVID-19 funeral workers. 5-million figure includes 30% mark-ups from total estimates, to mitigate second wave of the pandemic;
- PKK encourages PPE producers to send their PO to the MoH, 6th floor;
- In accordance with MoH Ministerial Regulation 62/2017, MoH can only grant permit for PPE with medical grade standard. Non-medical masks or PPE are not within jurisdiction of MoH. Note that non-medical products cannot be declared for medical use. Guidelines to obtain permits are available. All these measurements are put in place considering MoH’s position as a regulatory authority to ensure safety, quality, and performance of the medical equipments distributed in Indonesia.

Contact
Ikhsanuddin/WFP ikhsanuddin@wfp.org
Theresia Laura/WFP theresia.laura@wfp.org
In supporting the Indonesian Government-led efforts in responding to COVID-19 outbreak, WFP, as the lead agency of the IASC Logistics Cluster, supports the National Disaster Management Agency (BNPB) in the activation of the National Logistics Cluster and facilitates the engagement of private sector partners to ensure necessary logistics services are available and accessible by Government and the humanitarian community.
### List of Participants:

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<td>Nelwan Harahap</td>
<td>Coordinating Ministry for Human Development &amp; Culture</td>
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<td>2</td>
<td>Ibu Azur</td>
<td>BNPB</td>
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<td>3</td>
<td>dr. Budi Sylvana</td>
<td>PKK Ministry of Health</td>
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<td>4</td>
<td>dr. agus Hendroyono</td>
<td>PKK Ministry of Health</td>
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<td>TUTI IKFT kemenperin</td>
<td>IKFT Ministry of Industry</td>
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<td>6</td>
<td>Lupi Trilaksono</td>
<td>Medical Equipment and PKRT Assessment Directorate, Pharmacy and Medical Equipment Directorate General, Ministry of Health</td>
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<td>7</td>
<td>Yuli Setyo Indarto, Dr. Eng.</td>
<td>Institute Teknologi Bandung (ITB)</td>
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<td>8</td>
<td>Yudha Amdan</td>
<td>PT Asia Pacific Fibers Tbk</td>
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<td>9</td>
<td>Ridwan Gustiana</td>
<td>National Logistics Cluster</td>
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<td>dr Ina Agustina Isturini</td>
<td>Crisis Center, Ministry of Health,</td>
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<td>12</td>
<td>Elis Masitoh</td>
<td>Textile Director, IKFT Directorate General, Ministry of Industry</td>
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<td>Healthtech.id Association/STOPCOV.id Movement/ProSehat.com</td>
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<td>16</td>
<td>Erwin Hermanto</td>
<td>ASPAKI (Indonesian Medical Equipment Producers Association)</td>
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<td>17</td>
<td>Metha</td>
<td>PT.AIres Tecnology Nusantara</td>
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<td>18</td>
<td>Fauzi</td>
<td>National Logistics Cluster</td>
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<td>19</td>
<td>Dr. Ridwan Gustiana</td>
<td>AMP FKUNPAD – National Logistics Cluster</td>
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<td>Chandra</td>
<td>PT. Hilon Indonesia</td>
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<td>Chandra Setiawan</td>
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